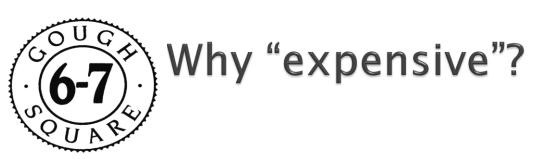


Expensive commercial practices

IAIN MACDONALD
GOUGH SQUARE CHAMBERS



Three reasons

- Consumer Rights Act 2015 changes to the Enterprise Act 2002
- Section 85 Legal Aid, Sentencing and Punishment of Offenders Act 2012
- New (draft) sentencing guidelines for H&S and food offences



Enhanced consumer measures

- An additional element to EA 2002 and enforcement orders
 - Will apply to orders, court undertakings and undertakings given under s.219 to the enforcer
 - Directed at:
 - Redress
 - Compliance
 - Choice
 - Only such measures as are just, reasonable and proportionate may be included
 - Enforceable by the Court as part of an order or court undertaking



Redress - the most obvious expense

- Compensation is available in criminal cases, but not widely used
- Confiscation has no benefit for individual consumers
- Redress measures seek to fill that gap
- Only available in a "loss" case, i.e. where consumers have suffered a loss
- Types of order which may be made:
 - measures offering compensation or other redress to consumers who have suffered loss as a result of the conduct
 - where the conduct referred to relates to a contract, measures offering such consumers the option to terminate (but not vary) that contract,
 - where such consumers cannot be identified, or cannot be identified without disproportionate cost to the trader, measures intended to be in the collective interests of consumers



Compliance/ choice - an indirect expense

- Measures intended to:
 - prevent or reduce the risk of re-offending
 - improve effectiveness of the market by informing consumers about a trader's past performance
- Such as?
 - appointing a compliance officer;
 - introducing a complaints handling process;
 - improving their record keeping;
 - signing up to an established customer review / feedback site;
 or
 - publicising details of the breach or potential breach, and what they have done to put the situation right in the local or national press or on social media.
- So naming and shaming now has a statutory footing



Sentencing for CPRs offences

- Some high profile examples
 - SSE Plc £1.25m for misleading actions
 - Tesco £300k for "half price" strawberries
- Probably not the norm historically, when the maximum in the mags was £5k!
- All change now s.85 LASPO
- In general, the old £5k maximum has disappeared (but check \$1 2015/664 for the detail)



So what will this mean for sentencing in the future

- Will sentences increase?
 - At least for footballers and sellers of alcohol to children (see Hansard debates)
 - Likely to be a general increase, perhaps gradually over time
- Impact of guidance in related areas
 - Health and safety offences, corporate manslaughter and food safety and hygiene offences guidelines (Sentencing Council consultation Nov 2014)



The draft Guidance

- Will cover H&S and food safety/ hygiene offences, so no direct application to TS offences, but likely to have at least some persuasive value
- Produced because of a lack of general guidance and "frustration ... regarding the low level of sanctions following formal action by local authority enforcement officers in relation to food law offences"
- Particular focus on whether fines for large organisations are appropriate



How the sentencing process would work

- Assess offence category
 - Consider harm and culpability
- Identify starting point and sentencing range
 - Bands of turnover to be considered at this stage
- Check proportionality of fine to means of offender
- Consider other factors which may impact
 - Eg effect on employees
- Go on to consider credit for plea etc.



The likely effect?

- "the Council anticipates that its proposals will result in higher starting points for more serious offences committed by larger organisations than might otherwise have been anticipated." (p.62)
- Not intended to change the level of sentencing for less serious offences or for non-corporate offenders



So what is the message for businesses and enforcers?

- The cumulative effect of these changes is likely to increase the costs consequences of breaches of consumer protection legislation
- A greater incentive to ensure compliance and/or resolve issues without formal enforcement action?